

RESTRICTED

30 March 1946

NATIONAL INTELLIGENCE AUTHORITY

N.I.A. DIRECTIVE NO. 3

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION OF
FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"

The National Intelligence Authority hereby authorizes and directs the Director of Central Intelligence to transmit the letter in Enclosure "A" to the Assistant Director of the Bureau of the Budget, in response to the communication in Enclosure "B".

RESTRICTED

N.I.A. Directive #3

- 1 -

MORI/CDF pp1-10, 640141

RESTRICTEDENCLOSURE "A"LETTER FOR THE ASSISTANT DIRECTOR, BUREAU OF THE BUDGET

The National Intelligence Authority has considered the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States" enclosed in your letter of 27 February 1946*. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

In order to avoid uncertainties as to the effect of the proposed Executive Order, the N.I.A. recommends the following modifications:

a. Delete the phrase "....including Title I of the First War Powers Act, 1941 (55 Stat. 838)." This phrase is not considered necessary and it appears to imply some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that N.I.A. is a temporary organization.

b. Amend the introductory sentences of Section I to read as follows:

"The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments:"

* See Enclosure "B" and attachments thereto.

RESTRICTED

NIA Directive #3

- 2 -

Enclosure "A"

RESTRICTED

The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

c. Amend Section II to read as follows:

"To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States to effectuate fully the purposes of the above-quoted directive and to comply with the provisions of paragraph 8 thereof."

In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War, and Navy Departments.

RESTRICTED
NIA Directive #3

- 3 -

Enclosure "A"

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the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or

ligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purpose of the above-quoted directive.

ENCLOSURE "B"

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

Washington, 25, D.C.

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February 27, 1946.

My dear Admiral Souers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY,
Assistant Director,
Legislative Reference.

The Honorable,
The Director of Central
Intelligence,
National Intelligence Authority,
Rm. 5105, New War Building,
Washington, D. C.

Enclosures.

NIA Directive #3

- 4 -

Enclosure "D"

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OFFICE OF THE ATTORNEY GENERAL
WASHINGTON, D. C.

Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,
/s/ J. Howard McGrath
Acting Attorney General
Appendix to Enclosure "B"

NIA Directive #3

- 5 -

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YEXECUTIVE ORDER

DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES
IN THE COORDINATION OF FOREIGN INTELLIGENCE
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under

NIA Directive #3

- 6 -

Annex to Appendix,
Enclosure "B".

RESTRICTEDC.I.G. 213 March 1946CENTRAL INTELLIGENCE GROUPN.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION
OF FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"Memorandum by the Director of Central Intelligence

1. By letter of 27 February, the Bureau of the Budget requested a statement of the views of the National Intelligence Authority with respect to a proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States." Copies of the letter and proposed Executive Order are enclosed.

2. It is recommended that the National Intelligence Authority authorize the Director of Central Intelligence to reply to the Assistant Director, Bureau of the Budget, presenting the views of the N.I.A. as follows:

"The National Intelligence Authority has considered the proposed Executive Order 'Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States' enclosed in your letter of 27 February 1946. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

RESTRICTEDC.I.G. 2

RESTRICTED

"If such an Executive Order is to be issued, it should be made clear that the operation of the N.I.A. is in no sense an interim matter but is intended to be permanent. In this connection, the question is raised whether the phrase 'including Title I of the First War Powers Act, 1941 (55 Stat. 838)' should be specifically mentioned in the statement of authority upon which the Executive Order will rest. If the phrase is not necessary the N.I.A. feels that it should be omitted, since it appears to imply that some further action may be necessary upon the expiration of the first War Powers Act."

Enclosure:

As noted in para. 1 above.

RESTRICTED
C.I.G. 2

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Next 1 Page(s) In Document Denied